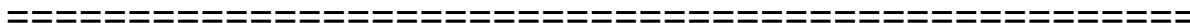


REPUBLIC OF KENYA

COUNTY GOVERNMENT OF SIAYA



FINANCE AND ECONOMIC PLANNING



MEDIUM TERM

2025 FISCAL STRATEGY PAPER

“Economic Transformation for Shared Growth”

FEBRUARY 2025

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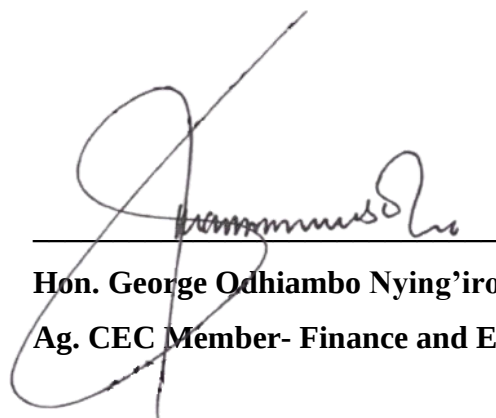
Foreword

The 2025/26 County Fiscal Strategy Paper (CFSP) is the third to be prepared under the *Nyalore* administration. It sets out the primary programs and policies to be implemented in the Medium-Term Expenditure Framework (MTEF) period. This document has prioritized implementation of economic recovery and growth strategies in the MTEF period with a focus on Social Enterprise, Commercial, Industrial and Market Systems Programs geared towards agriculture-led industrialisation.

The CFSP-2025/26 is framed on the backdrop of a stable global and domestic economic outlook underpinned by easing global inflation and easing supply chain disruptions. As the effects of COVID-19 pandemic started to fade away, the county registered improved growth across the sectors. However, the momentum has been slowed down by increased fertilizer prices, internal fiscal crunch and limited disposable incomes. It is therefore necessary that going forward, the county government prioritizes interventions that will unlock economic growth and confer benefits to intended beneficiaries.

To achieve this, the county government has taken a strategic policy shift that requires application of resources towards completion, equipping and operationalization of ongoing infrastructure projects. In this regard therefore, county government entities with ongoing projects across the socio-economic and enablers sectors have been given priority in resource allocation in this document. Specifically, the County Government in the FY 2025/26 will make deliberate efforts to invest in agriculture, livestock and fisheries development to ensure it plays its critical role in ensuring food self-sufficiency and security through mechanization, increased farm acreage, enhanced extension services and provision of improved farm inputs. Additionally, as indicated in the *Nyalore* manifesto the government seeks to enhance value addition through agro-processing. In the health sector, the county will accelerate equipping existing health facilities and operationalize completed ones to improve accessibility to quality healthcare and invest in universal healthcare coverage. In roads and public works sector, the County will seek to maintain the current roads, improve accessibility through grading, gravelling, construction of bridges and tarmacking of roads that link market and urban centres. Improved accessibility will thereby contribute immensely to enterprise development, value addition, job creation and reduction in poverty. The county will also seek to strengthen socio-economic development through investment in culture, arts and heritage, early childhood education, vocational training, water – through increased last mile connections, strengthening of decentralized structures (sub-county, ward and village administration), gender and rights-based development interventions and

strengthening of its own source revenue base as well as human resource capacity. Finally, the government will digitize its operations to enhance public engagement, accountability, accessible and convenient service delivery to the people of Siaya. This will have direct benefits in the growth and management of Own Source Revenues (OSR). The policies in this document have been anchored on the Medium-Term Plan IV of the Vision 2030, CIDP 2023-2027 and ADP 2025/26 whose focus is to continue providing an enabling environment for economic recovery, safeguard livelihoods, jobs, businesses and increasing the size and share of the county's Gross Domestic Product (GDP). Hence the theme, *"Economic transformation for shared growth"*.



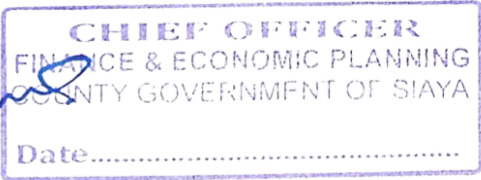
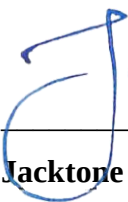
Hon. George Odhiambo Nying'iro

Ag. CEC Member- Finance and Economic Planning

Acknowledgement

This County Fiscal Strategy Paper (CFSP) outlines the broad strategic macroeconomic issues and Medium-Term Fiscal Framework, together with a summary of Government spending plans, as a basis of the 2025/26 budget. Preparation of 2025/26 County Fiscal Strategy Paper (CFSP) benefitted from contributions from different stakeholders. First and foremost, I wish to acknowledge the contribution by H.E. The Governor and the entire County Executive Committee for providing strategic leadership in the formulation of development priorities and availing resources to facilitate the activity. Secondly, I wish to acknowledge the role played by fellow Chief Officers for providing technical support during the preparation of this paper. My gratitude goes also to those who contributed to an engaged public participation, such as members of the public, the civil society and any other stakeholders who in one way or the other contributed to the preparation of this paper. I also wish to acknowledge the invaluable role played by the Sub-County and Ward Administrators and the Ministry of Interior and Coordination of National Government through the Chiefs and Assistant Chiefs in mobilizing members of the public. Finally, I wish to acknowledge the Directorate of Budget and Economic Planning and the entire Finance team for their zeal in coordinating the activity and putting together information from different sources to compile the Paper.

To all of you, I say thank you



Jacktone Ouma Odinga
Chief Officer, Finance and Economic Planning

Acronyms and Abbreviations

AFILF	Agriculture Food Irrigation Livestock and Fisheries
ASDSP	Agriculture Sector Development Support Program
ADP	Annual Development Paper
BMU	Beach Management Unit
BPS	Budget Policy Statement
CBK	Central Bank of Kenya
CPI	Consumer Price Index
CDF	Cooperative Development Fund
COVID 19	Corona Virus Disease-2019
CAPR	County Annual Progress Report
CBEF	County Budget Economic Forum
CBROP	County Budget Review Outlook Paper
CEC	County Executive Committee
CFSP	County Fiscal Strategy Paper
CHRMAC	County Human Resource Management Advisory Committee
CIDP	County Integrated Development Plan
EAC	East Africa Community
EYAGSS	Education Youth Affairs Gender and Social Services
EMDE	Emerging Markets and Developing Economies
EID	Enterprise and Industrial Development
FY	Financial Year
FMD	Foot and Mouth Disease
GDP	Gross Domestic Product
HCM	Human Capital Management
HRM	Human Resource Management
ICT	Information Communication Technology
ICU	Intensive Care Unit
KCSAP	Kenya Climate Smart Agriculture Project
KECOBAT	Kenya Community Based Tourism Network
KDSP	Kenya Devolution Support Programme
KICOSCA	Kenya Inter- County Sports and Cultural Association

KYISA	Kenya Intercounty Sports Association
KNBS	Kenya National Bureau of Statistics
KUSP	Kenya Urban Support Programme
LREB	Lake Region Economic Block
LPPHUD	Lands Physical Planning, Housing and Urban Development
MSME	Micro small and medium enterprises
NSE	Nairobi Stock Exchange
NEMA	National Environment Management Authority
NHIF	National Hospital Insurance Fund
NDA	Net Domestic Assets
NFA	Net Foreign Assets
NCD	New Castle Disease
NMT	Non-Motorized Transport
O&M	Operations and Maintenance
OPD	Outpatient Department
OSR	Own Source Revenue
PLWD	People Living with Disability
PFM	Public Finance Management
RVF	Rift Valley Fever
RPWET	Roads, Public Works, Energy and Transport
SAGA	Semi-Autonomous Government Agencies
SIBOWASCO	Siaya -Bondo Water and Sanitation Company
SCRH	Siaya County Referral Hospital
SVTSG	Subsidised Vocational Training Support Grant
SDG	Sustainable Development Goals
TTI	Technical Training Institute
TCIS&A	Tourism Culture Information Sports and Arts
THS	Tractor Hire Services
UNESCO	United Nations Educational, Scientific and Cultural Organization
UHC	Universal Health Care
VAT	Value Added Tax
WENR	Water Environment and Natural Resources

Section One

County Strategic Blueprint

1.0: Overview of the County Fiscal Strategy Paper

This County Fiscal Strategy Paper (CFSP) is the third primary fiscal policy statement to be prepared under the *Nyalore* Government and which sets out the priority programmes the County Government intends to implement in the coming year and in the medium term. It also sets out the amount of funds it has dedicated towards those programmes to achieve its priorities within the context of limited resources. This policy document is driven by the rallying call *Nyalore* (which means “it is possible or inawezekana”).

In preparing the County Fiscal Strategy Paper, the County Government has aligned its development priorities with those of the national government as captured in the Budget Policy Statement (BPS) 2025. In addition, the CFSP draws its priorities from the Annual Development Plan (ADP) for the financial year 2025/26. Finally, the CFSP incorporates views of other non-state actors, members of the public and other stakeholders received through public participation.

1.1: Legal Basis

Section 117 of the PFM Act 2012 provides that the County Treasury shall prepare and submit the CFSP to the County Executive Committee (CEC) for approval. Subsequently, the approved CFSP is submitted to the County Assembly by the 28th of February each year. The County Assembly shall, not later than 14 days after the CFSP is submitted, table and discuss a report containing its recommendations and pass a resolution to adopt it with or without amendments. The County Executive Committee member for Finance and Economic Planning shall thereafter consider resolutions passed by County Assembly in finalizing the budget for the FY2025/26 and the medium term. The CFSP adheres to the fiscal responsibility principles and demonstrates prudent and transparent management of public resources in line with the Constitution and the Public Finance Management (PFM) Act, 2012.

1.2 Core Thematic Areas

The plan will implement priorities with a deliberate focus on restructuring and revamping agriculture into a vibrant industry aimed at addressing food and nutrition insecurity, low

household incomes and high unemployment. The following thematic areas will drive the realization of this strategic focus:

1. Social enterprise program: involves a majority of producers and will target providing basic subsidy and extension support to secure household food security and basic income generation through production of staples. Implementation of this program will realize food and nutrition security that will create positive health indicators in the county and provide support to early childhood development.
2. Commercial system program: will identify anchor value chains with a potential to drive the engagement and growth of MSMEs in rice, cotton, edible oils and dairy sub sectors. The commercial program activities will engage a high number of MSMEs; support youth and women enterprises; support climate change resilience programs; earn high incomes and create employment to residents.
3. Industrial Systems Program: will center its efforts on working with high potential anchor firms on priority value chains to drive the agro-industrialization within the County Aggregation and Industrial Park (CAIP).
4. Market Systems Program: will involve a collaborative effort of developing and creating a market system for the priority value chains within selected urban centers. To support the market system and spur economic activities, the government will focus on improvement of urban infrastructure through construction of road network and market hub in the selected centers.
5. Business Development and Health Systems Program: will be developed to respond to Public-Private Partnerships (PPP) support systems to secure potential investors with interest in aggregation, off-taking, cold storage, incubation hubs and agro-based urbanization.

1.3 Outline of County Fiscal Strategy Plan

The document is organized around five sections namely:

Section one: Provides County Strategic Blueprint with respect to general and specific macroeconomic factors affecting both the National and County economies, programmes for

achieving strategic blueprint objectives and an outline of the County Fiscal Strategy Plan (CFSP).

Section two: Provides recent economic developments and forward fiscal outlook with reviews on latest information on macroeconomic variables and the latest trends at Global, National and County economies.

Section three: Strategic priorities and interventions providing actionable decisions to give budgetary allocations, provide policy stance considering strategic blueprint objective and adherence to fiscal responsibility principles in terms of development and personnel emoluments.

Section Four: This section provides fiscal policy framework, budgetary allocation, criteria for resource allocation and sectoral ceilings for the FY 2025/26 and the medium term

Section Two

Recent Economic and Fiscal Overview

2.0: This chapter analyses the recent economic developments globally and regionally with emphasis on the national and county economic trends to provide a basis for forecasting fiscal outlook for FY 2024/25 and beyond.

2.1.1: Global and Regional Economic Developments

Global economy has stabilized with global growth projected at 3.2 percent in 2024 and 2025 from 3.3 percent in 2023 supported by easing of global inflation and supply chain constraints. The outlook reflects stronger-than-expected growth in the USA, some large emerging market economies such as India, and improved growth prospects in the UK. The main risks to the global growth outlook relate to disruptions to the disinflation process, potentially triggered by new spikes in commodity prices amid persistent geopolitical tensions, a possible resurgence of financial market volatility with adverse effects on sovereign debt markets, a deeper growth slowdown in China and an intensification of protectionist policies which would exacerbate trade tensions, reduce market efficiency, and further disrupt supply chains.

Growth in the advanced economies is projected to remain stable at 1.8 percent in 2024 and 2025 from 1.7 percent in 2023. In the United States, growth is projected at 2.8 percent in 2024 on account of stronger outturns in consumption and non-residential investment and demand factors in the labour market. Growth is anticipated to slow to 2.2 percent in 2025 as fiscal policy is gradually tightened and a cooling labor market slows consumption. Growth in the euro area is expected to recover as a result of better export performance, in particular of goods, stronger domestic demand, rising real wages which are expected to boost consumption, and a gradual loosening of monetary policy which is expected to support investment. However, growth in Japan is expected to slowdown reflecting temporary supply disruptions and fading of one-off factors that boosted activity in 2023, such as the surge in tourism.

Growth in emerging markets and developing economies is projected to remain stable at 4.2 percent in 2024 and 2025, with divergence across major economies. At the regional level, growth in Sub-Saharan Africa is expected to rebound to 4.2 percent in 2025 from 3.6 percent in 2024 and 2023. This growth is driven by improved economic activities as the adverse impacts of prior weather shocks subside and supply constraints gradually ease.

2.1.2: National Economy

The Kenyan economy remained strong and resilient in the first three quarters of 2024 despite its growth being relatively slower than the corresponding period in 2023. In the first three quarters of 2024, the economic growth averaged 4.5 percent (5.0 percent Q1, 4.6 percent Q2 and 4.0 percent in Q3) compared to an average growth of 5.6 percent (5.5 percent Q1, 5.6 percent Q2 and 6.0 percent in Q3) in 2023. The growth in the first three quarters of 2024 was primarily underpinned by strong performance in the agriculture sector, a slight recovery of the manufacturing sector, and the resilience of services sector. All the economic sub-sectors except mining and construction recorded positive growth rates in the first the quarters of 2024, though the magnitudes varied across the economic activities. The diversified structure of the Kenyan economy remains a key source of resilience to domestic and external shocks.

The primary sector grew by an average of 4.2 percent in the first three quarters of 2024 (5.0 percent in the first quarter, 4.4 percent in the second quarter and 3.2 percent in the third quarter) mainly supported by strong agricultural activities despite a contraction in mining and quarrying. In the first three quarters of 2024, the agriculture sector remained robust growing by 6.1 percent in the first quarter, 4.8 percent in the second quarter and 4.2 percent in the third quarter. This growth was supported by favorable weather conditions and the impact of Government interventions to lower the cost of production. However, the sectors' performance was somewhat curtailed by heavy rains and floods, between March and June 2024, that led to loss of livestock and damage to croplands. 146. Activities in Mining and Quarrying contracted in the first three quarters of 2024 mainly due to a decline in production of most minerals such as titanium, soda ash and gemstone. This was as a result of the closure of Kwale miner Base Titanium which formally shut down its mining activity in Kenya in December 2024 due to depletion of commercially viable ore. 147. Industrial sector performance remained subdued, with growth of the sector slowing down to an average of 0.8 percent in the first three quarters of 2024 (1.0 percent Q1, 0.8 percent Q2 and 0.6 percent Q3). This was mainly on account of a slowdown in activities from electricity& water supply and contraction of the construction sub-sectors. The slowed growth in electricity& water supply was due to a decline in generation of electricity from geothermal, wind and solar while the contraction in construction sector is due to a slowdown in public sector infrastructure projects. Activities in the manufacturing sector, which accounts for nearly half of the industrial sector output, was supported by significant growths in the manufacture of food while the non-food manufacturing activities recorded varied performance. 148. The activities in the services sector continued to sustain strong growth momentum in the

first three quarters of 2024 averaging 5.6 percent (6.2 percent Q1, 5.3 percent Q2 and 5.3 percent Q3). The performance was largely characterized by significant growths in accommodation and food service, financial and insurance, information and communication, real estate, and wholesale and retail trade sub-sectors. Accommodation and restaurant service sub-sector benefited from several high-profile international conferences held in Nairobi between April and June 2024 that attracted significant international participation. Growth in the information and communication sub-sector was supported by increased voice traffic, internet use and mobile money despite a decline in the use of domestic Short Messaging Services (SMSs). Taking into account the performance of the economy in the first three quarters of 2024 and the slowdown in private sector credit growth to key sectors of the economy growth is estimated to expand overall by 4.6 percent in 2024 and 5.3 percent in 2025. These projections are mainly supported by: a robust services sector and recovery of manufacturing sector; robust agricultural productivity and improvement in exports. The outlook will be reinforced by implementation of policies and reforms under the priority sectors of the Bottom-Up Economic Transformation Agenda (BETA) and improvement in aggregate demand. Additionally, implementation of prudent fiscal and monetary policies will continue to support economic activity.

Overall inflation declined and has remained below the mid-point of the target band of 5.0 percent since June 2024, mainly reflecting significant declines in energy prices and continued easing of food prices. Inflation declined to 3.0 percent in December 2024 from 6.6 percent in December 2024 and a peak of 9.6 percent in October 2022. Easing inflation has been supported by abundant supply of food arising from favorable weather conditions, lower fuel inflation attributed to appreciation of the exchange rate and lower international oil prices, and the decline in non-food non-fuel (NFNF) inflation reflecting impact of previous monetary policy tightening.

Food inflation remained a key driver of overall year-on-year inflation though it declined to 4.8 percent in December 2024 from 7.7 percent in December 2023. The easing of food prices was supported by increased food supply arising from favorable weather conditions, continued Government interventions particularly through subsidized fertilizer, and the general easing of international food prices. Prices of most vegetable food items increased in the month of December 2024 compared to the same period in 2023 while those of non-vegetable food items declined significantly during the same period. Fuel inflation declined to -1.0 percent in December 2024 from 13.7 percent in December 2023. The decline largely reflected the easing global oil prices and appreciation of the Kenya Shilling's which resulted in a downward

adjustment of pump prices; and lower electricity prices. Core (non-food non-fuel) inflation has remained low and stable reflecting the impact of tight monetary policy and muted demand pressures. Given that inflation is below the mid-point of the target range and the exchange rate has stabilized, the Central Bank of Kenya through the Monetary Policy Committee (MPC) has gradually eased monetary policy by lowering the Central Bank Rate (CBR), initially to 12.75 percent from 13 percent in August 2024 to 12.0 percent in October 2024 and further to 11.25 percent in December 2024. The easing of the monetary policy stance is aimed at improving credit to the private sector thereby supporting economic activities. The primary source of the growth in M3 was the resilience in the Net Foreign Assets (NFA) of the banking system, mainly reflected in the stability of commercial banks' Foreign Assets. Net Domestic Assets (NDA) contracted by 2.2 percent in the year to September 2024, compared to a growth of 10.9 percent over a similar period in 2023. The slowdown in growth of the NDA was due to a decline in growth of the domestic credit to the private sector. The domestic credit extended by the banking system to the Government increased to grow by 16.6 percent in the year to November 2024 compared to a growth of 14.4 percent in the year to November 2023.

2.1.3: County Economic and Fiscal Overview

The average GCP for Siaya County has remained constant at 1.0 with marginal increases to 1.1 in 2019 and 2020 demonstrating a recovery of the county economy from Covid-19 shocks. The average GCP of neighbouring counties of Homabay, Kisumu, Migori, Kisii and Nyamira is 1.3, 2.5, 1.2, 2.0 and 1.1 respectively indicating average performance of the county compared to its peers. The GCP contribution for Siaya County in monetary terms increased from 47,453 in 2013 to 144,288,000 in 2024. Agriculture, forestry and fisheries contributed 37.1 percent to the total County contribution while the least contributor was electricity supply at 0.2 percent to the GCP (GCP report 2021). Own Source Revenue (OSR) collection for FY 2023-24 registered 80.2 percent performance translating into Kshs.610 million. Projected OSR for FY 2024/25 is Kshs. 1,044,061,306 while actual half year performance is less than half of the projected amount indicating possible failure to meet OSR target for the year. Sustained global and national inflationary pressure will continue to negatively affect private enterprises in the county and increase the cost of providing government services in FY 2024/25. The county government will focus on anchoring its economic transformation agenda on the agriculture sector. This requires allocation of additional resources to the sector for the transformation to be realized. The health sector will get the highest allocation by virtue of its complexity and resource requirements.

Section Three

Strategic Priorities and Interventions

3.1: Overview

Strategic Priorities in FY 2025/26 will be sector specific and geared towards realization of the objectives of the political, social, economic and enablers pillars that will guide resource allocation during the 2023-2027 planning period. The political pillar aims at improving governance through strengthening of devolved structures while the social pillar aims at transforming social services through improvement of healthcare service delivery system, strengthening early childhood and vocational education; youth, culture and social safety net system and improving access to safe water through investment in water supply infrastructure. The economic pillar on the other hand aims at improving agricultural production to improve food security and stimulate growth of agro based industries and other enterprises. The pillar will also ensure the existence of a conducive fiscal environment and sustainable financial solutions for the business community. Enablers of ICT and roads will provide accessible road networks and quality ICT solutions that the above three pillars can leverage on and optimize their performance.

These strategic priorities will be drawn from development priorities as set out in the CIDP 2023-27; Annual Development Plan 2025/26; Sector Working Group Reports for FY 2025/26 all of which factored the input of the public through public engagement fora.

3.2: Proposed Departmental Priorities in FY 2025/26

3.2.1: Governance, Administration and ICT

The sector provides leadership, administrative and governance structures that are instrumental for public service delivery. It oversees formulation and implementation of public policies and regulations; intergovernmental relations; intervention programmes such as disaster management; sub-county, ward and village administration; human capital management and development.

Review of FY 2024/25 CFSP

In the CFSP 2024/2025, the sub sector's priorities were as follows: Ensure effective service delivery through timely remuneration of staffs, capacity building and adequate operational tools and services; Implement The Second Kenya Devolution Support Project (KDSP II); Construction of two (2) Sub County offices; Construction of 5 ward offices and design a new county headquarters to be built in Siaya.

Achievements

During the period under review the department prepared quarterly performance reports and County Annual Progress Report (CAPR) 2021- 2022; participated in the inter-government relations activities ie LREB meetings, MOU with Safaricom on digitalization of county services, corruption Risk Assessment by EACC; reconciled and processed staff officers pension; strengthened performance management system, six months pilot PCs signed and Q1 report prepared; provided comprehensive health insurance for all the 1700 staff; coordinated Early Childhood Development activities in the county; coordinated PP on County Planning and budgeting activities; coordinated disaster response in the county ie Nyadorera, Goye and Gobei. Maintained and updated county information system in terms of ICT infrastructure.

Sector Priorities for FY 2025/26

In FY 2025/26, the sector will focus on the following priority areas;

1. Ensure effective service delivery through timely remuneration of staffs, capacity building and adequate operational tools and services at estimated cost of Kshs.560,760,889
2. Complete construction of 3 sub-county offices in Gem, Rarieda, and Ukwala sub counties at estimated cost of Kshs.42,000,000
3. Design and Phased construction of County Headquarter (HQ) at Kshs.100,000,000
4. Implementation of Enterprise Resource Planning (ERP) at Kshs.30,000,000
5. Implementation of Kenya Devolution Support Project (KDSP) level II- Capacity building at Kshs.37,500,000-Grant
6. Implementation of Kenya Devolution Support Project (KDSP) level II- Development at Kshs.352,500,000-Grant

3.2.2: Finance and Economic Planning

This sector provides policy direction in economic planning and financial management. It is organized around three programmes namely: Financial services; Economic planning services and General Administration, Planning and Support Services.

Review of CFSP 2024/25

In the plan period under review, the sector prioritized enhance human resource capacity through recruitment, promotion, Emolument and training; routine operations, maintenance and repair of buildings, equipment and machinery and revenue automation.

Achievements

During the period under review the department prepared the third generation County Integrated Development Plan (CIDP) 2023-2027, Annual Development Plans for FY 2024/25; CBROP

FY 2023/24; CFSP-2024 and SWGs for FY 2024/2025, initiated preparation of County Statistical Abstract, facilitated payment of pending bills of Ksh.494, 476,963 against a target of Ksh.818, 803, 203 as at 30th June 2023, improved Networking and partnership with key stakeholders (KRA, KNBS, COB, TNT), improved working environment through investment in infrastructure and office operational tools and equipment, trained 60 suppliers on IFMIS system and procurement procedures and prepared quarterly performance reports and County Annual Progress Report (CAPR) 2023- 2024.

In FY 2025/26 the sector will focus on;

1. Enhancing human resource capacity through recruitment, promotion, Emolument and training at an estimate cost of Kshs.392,824,154
2. Routine operations, maintenance and repair of buildings, equipment and machinery at an estimated cost of Kshs.451,400,698
3. Revenue automation estimated at Kshs.20,573,385
4. Phase 2 construction of modern ablution block estimated at Kshs.4,000,000
5. Installation of solar power backup for treasury office estimated at Kshs.6,000,000

3.2.3: Agriculture, Food Security, Livestock and Blue Economy

The sub sector executes its mandates through five directorates namely: Livestock Management and Development; Crop Management and Development; Fisheries, Management and Development; Veterinary Services and General Administration, Planning and Support Services.

Review of CFSP 2024/25

In the period under review, the department prioritized enhancement of effective service delivery through timely remuneration; Provide for operational tools and equipment; co funding for other partner support (grants) and National Fisheries celebration programmes; Operationalization of Madiany ginnery Completion of Yala and Usonga slaughterhouses; establishment of lakefront surveillance unit and boat; Sub County advisory and extension hubs (6No.); vaccination and disease control; Fertilizer subsidy; Mechanization services; construction of modern fish market in Misori; breed Improvement AI services and implementation of donor funded programmes such as NAVCDP, ABDP and KELCOP

Achievements

Constructed fish banda in Kogoye, Kokach, Kunya and Mahanga beaches; constructed modern washrooms at Ralayo beach, Usenge BMU office and toilet; purchased live jackets, boats and engines for Magare, Kamariga, Magare, Banga, Nyamanga and Wagusu beaches; supported equipping of Laboratory and enhance fish farming infrastructure in Abir Swamp and supported

expansion of cereal storage facility in North Alego

During the period, the department procured 67.992 metric tons of certified seeds which were distributed to 45,328 farmers; 111.1 MT of planting fertilizer and Msingi Top Dressing fertilizer. Farmers were also supported with 18,000kgs of fuzzy seeds; 1125kg of BT cotton seeds; 1000kg of Open Pollinated Varieties OPV seeds (national govt).

The department with the support of Kenya Climate Smart Agriculture Project rehabilitated Adhiri water pan resulting into 5.2 tons of onion being harvested as a result of improved irrigation.

In the FY 2025/26 the department will prioritize the following:

1. Enhancing human resource capacity through recruitment, promotion, Emolument and training at an estimate cost of Kshs.233,616,764
2. Routine operations, maintenance and repair of buildings, equipment and machinery at an estimated cost of Kshs.109,902,383
3. Rice Value chain development projects with focus on value additions through operationalization of Siriwo Milling Plant at Kshs.10,000,0000
4. Cotton Value chain development projects with focus on value additions through operationalization of Madiany ginnery at Kshs.40,000,000
5. Provision of subsidized farm inputs (seeds and fertilizers) to to boost productivity and ensure food security at Kshs.30,000,000
6. Construction of 3 slaughterhouses in Ugenya, Ugenya and Ugunja at Kshs.10,000,000
7. Provision of vaccination and AI services at Kshs.14,224,838
8. Establishment of Lake Front Surveillance Unit (LFSU established and operationalized- patrol boats, equipment and training) at Kshs.12,000,000
9. Establishment of milk processing plant in in New Yala dairy Gem Sub-County at Kshs.10,000,000
10. Construction of modern fish market (Multi Year) at Kshs.8,000,000
11. Abota farmer led irrigation project at Kshs.5,000,000
12. Implementation of Ward based projects estimated at Kshs.74,400,000 (refer Annex 1)
13. The department will also prioritize the following donor-funded programs and projects which include;
 - a) National Agriculture Chain Development Project (NAVCDP) at Kshs.178,000,000
 - b) Kenya Livestock Commercialization Project (KeLCoP) at Kshs.33,500,000 and
 - c) Aquaculture Business Development Program (ABDP) at Kshs.13,800,000

3.2.4: Water, Environment, Climate Change and Natural Resources

This sector executes the functions of water resources development and management as well as natural resources conservation and management. It has an administrative unit that coordinates the execution of the above functions. The sector envisions sustainable access to safe water and sanitation in a clean and secure environment.

The sector Constructed and improved 47 water pans; Protected 91 water springs; Rehabilitated and Augmented 79 water supplies; Constructed 17 shallow wells and Constructed 116 Boreholes; established 21 tree nurseries and 28 woodlots; 4 of the existing staff trained while 3 additional staff were recruited.

The challenges experienced by the sector during the implementation of the previous plans include: vandalism of water infrastructure and equipment, slow pace in attending to leakages and bursts leading to losses, Destruction of water infrastructure when opening up new roads, Frequent breakdowns of rural water supplies, High cost of electricity and Governance challenges for community water projects.

Review of FY 2024/25

In the period under review, the department prioritized Effective service delivery through proper remuneration of staffs; provision of other operational tools (1 motor vehicle and 3 motorcycles), equipment, development of water master plan, framework for County tree growing movement; implementation of last mile water connectivity (Ugunja-Sega-Ukwala) by converting parts of Sigomre-Ugunja, North Ugenya, Ukwala and West Ugenya (Phase 1); revamping of old water schemes; support to SIBOWASCO managed schemes; provision for Pending Bills and co-funding for donor funded programmes such as FLLoCA-County Climate Resilient Grant (CCRG)-Grant

Achievement

During the period under review, the sector improved access to water through construction of 18 water pans, protection of 7 water springs; drilling and equipping of 31 boreholes with solar pumps, rehabilitation of 2 shallow wells and 5 Water Supply Schemes, and Extension of 18km of Water Pipelines. Under Natural Resources Conservation and Management, 5 woodlots were developed and 25,000 seedlings distributed to community members from the nurseries and the 5,000 seedlings planted in woodlots are estimated to increase the tree cover by 0.0046%. The sector registered under performance on number of hilltops afforested and kilometers of protected riparian land

Sector priorities for FY 2025/26

During the 2025/26 plan period, the sector has prioritized the following;

1. Enhancing human resource capacity through recruitment, promotion, Emolument and training at an estimate cost of Kshs.30,348,509
2. Routine operations, maintenance and repair of buildings, equipment and machinery at an estimated cost of Kshs.58,743,576
3. Pending bills and completion of existing projects at Kshs.11,500,000 (refer Annex 4)
4. Rehabilitation of 9No. Broken down boreholes Countywide (Phase 1) at Kshs.10,855,625
5. Completion of Rehabilitation of Olago water supply at Kshs.14,000,000
6. Completion of rehabilitation of Siaya water Supply (Replacement of Asbestos pipes and upgrading of distribution system) at Kshs.20,000,000
7. Rehabilitation of Bar Kanyango water Supply (Solarization & construction of Composite Filtration Unit)- Phase 1 at Kshs.10,000,000
8. Rehabilitation of East Uyoma water supply (Construction of 340m³ ground steel tank & pipeline extension) at Kshs.10,000,000
9. Last Mile connection on Ugunja - Segwa - Ukwala water project (Covering parts of Sigomere, Ugunja, North Ugenya, Ukwala & West Ugenya) at Kshs.30,000,000
10. Co - funding of pipeline extension from Nyandiwa - Ratuoro (in Central Alego ward) at Kshs.4,000,000
11. Upgrading of Bar Ober water project in East Ugenya ward at Kshs.10,000,000
12. Rehabilitation of Old Bondo water supply at Kshs.16,035,225
13. Rehabilitation of Yala water Supply (Servicing of turbines & Construction of 100m³ steel tank) at Kshs.10,000,000
14. Rehabilitation of Asembo Ndori (Phase 1) at Kshs.25,000,000
15. Provision for FLLoCA Co-Funding at Kshs.100,000,000
16. Installation of power back up (Electricity) at Abura dam at Kshs.20,000,000
17. Connecting major institutions in Siaya & Bondo towns to the main Sewer trunks at Kshs.10,000,000
18. Development support to Community managed water supply schemes at Kshs.5,000,000
19. Completion of (Drilling & Equipping) Akala modern market water project in South Gem at Kshs.2,300,000

20. Completion of (Drilling & Equipping) Sirembe water project in South East Alego ward at Kshs.3,000,000
21. Augmentation & Expansion of West Uyoma water supply at Kshs.5,000,000
22. Expansion of Usire water project at Kshs.5,000,000
23. Expansion of Wich lum water project at Kshs.5,000,000
24. Expansion of Got Matar water project at Kshs.5,000,000
25. Implementation of Ward Based projects at Kshs.144,438,654 (refer Annex 1)

3.2.5: Education, Youth Affairs, Gender and Social Services

This sub-sector is responsible for coordinating pre-primary and vocational training, social security services and sports talent and arts. It executes its mandate through the following programs: County Pre-Primary Education, Vocational Education, Youth Training and Development, County Social Security and Services; General Administration, Planning and Support Services. The sector envisions having an educated, socially- secure, and empowered citizenry. The county intends to start well with an active Early Child Development program ECDE, with a robust school feeding program.

Review of FY 2024/25

In the period under review, the department prioritized effective service delivery through proper remuneration of staffs; provision of other operational tools and equipment (including Bursary); equipping with Digital equipment ECDE centres; construction of 2 model ECDE centres in Siaya and Bondo Municipalities; establishment of pre-primary feeding programme; completion of ongoing ECDE centres ; construction of GBV rescue facility; renovation of Polytechnics/VTC (infrastructure and equipping); operationalize 3 Sub County sheltered workshop; supporting trainees through SVTCSCG and construction of social hall

Achievements

During the period under review, the sector Improved retention and completion rates of 16,000 students through bursary programme; equipped with teaching and instructional materials 14 VTCs; 1620 VTC trainees fully supported through SVTCSC fund; Vulnerable groups capacity built to meet their basic needs; Developed 2 bills and one policy (PWD's and Widows Bill; VTC policy); Constructed 19 ECD Centres; Recruited 50 ECD instructors and Engaged 603 ECD instructors into permanent and pensionable terms.

Priorities for FY 2024/25

During the 2025/26 plan period, the sector has prioritized the following;

1. Enhancing human resource capacity through recruitment, promotion, Emolument and training at an estimate cost of Kshs.208,609,984
2. Routine operations, maintenance and repair of buildings, equipment and machinery (Including bursary at 90M) at an estimated cost of Kshs.171,066,201
3. School feeding programme estimated at Kshs.60,000,000
4. Completion of model ECD centre in Bondo at Kshs.34,000,000
5. Phased construction of model ECD centre at South East Alego Ward at Kshs.27,000,000
6. Provision for SVTCSG capitation at Kshs.20,000,000
7. Fencing and improvement of libraries estimated at Kshs.10,000,000
8. Improvement of sheltered workshops and resource centres at Kshs.5,000,000
9. Refurbishment and landscaping of Education office and compound estimated at Kshs.9,000,000
10. Implementation of Ward Based projects estimated at Kshs.185,166,756 (refer Annex 1)

3.2.6: Health and Sanitation

The sector is organized around two divisions which are Public Health & Sanitation and Medical & biomedical services. It has an administrative unit that coordinates execution of the above functions. The sector executes its mandate through three Programs namely: Curative services; Preventive services; General administration, planning and support services.

Review of FY 2024/25

In the period under review, the department prioritized modernizing Siaya Referral Hospital (SRH) to achieve level 5 facility status by construction of Hospital Complex (MULTI-YEAR PROJECT); construction of casualty and maternity complex at Yala Subcounty hospital; improvement of hospital and installation of back-up generators for Ukwala (to include construction of generator-house); construction and equipping of maternity theatre complex and laboratory at Sigomere Hospital; establishing MRI equipment at Siaya County Referral Hospital; construction of inpatient complex at Bar Ndege (Multi-year project); Urenga hospital matching funds provision and management of lease for Medical Equipment Service (MES) is longer a grant and should be provided for from County shareable revenue

Achievements

The Department realized improvements in key indicators like Children under one fully Immunized (FIC) which improved from 91% in 2021/22 to 93% in 2022/2023. Proportion of pregnant women completing 4th Ante Natal Clinic from 63% to 68%, proportion of children under 5 who were stunted improved from 23% to 19%. Meanwhile Skilled Birth attendants was

at 96% against a target of 90%. Proportion of HIV infected persons among the County's total population by sex male 7.4% and women 12 %. Percentage of clients receiving Antiretroviral among those eligible is at 95%. Proportion of clients screened for cancer is at 18.3%. Proportion of Women using modern contraceptive at 40%. The department recruited a total of 74 Health workers. In the period under review, the department faced the following challenges: inadequate technical staffs, partner transition anxiety, delayed funds disbursement by the donor and staff turnover affects service delivery at facilities. To mitigate the above challenges, the department will review staff establishment to inform recruitment and training on relevant specialized areas, improve and expand infrastructure through rehabilitation, construction and equipping of required diagnostic and specialized units within the existing health facilities to provide comprehensive outpatient and inpatient health services (including MNCH services), prioritize operationalization of newly and rehabilitated health facilities, and strengthen the preventive health care services.

Sector Priorities in FY 2025/26

Key priorities for the sector in FY 2025/26 are:

1. Enhancing human resource capacity through recruitment, promotion, Emolument and training at an estimate cost of Kshs.1,665,183,778
2. Routine operations, maintenance and repair of buildings, equipment and machinery at an estimated cost of Kshs.636,656,477
3. Phased construction of health complex at SCRH (Co-funding KDSP level II) at Kshs.100,000,000
4. Completion of Yala Sub-County hospital (Casualty and maternity complex) at Kshs.54,000,000
5. Completion of Bar Ndege (Multi Year) hospital at Kshs.20,000,000
6. Completion of Ukwala Sub-County Hospital annex at Kshs.37,000,000
7. Construction of modern laboratory at Sigomre Sub-County hospital at Kshs.15,000,000
8. Construction of maternity wing and staff quarter at Kopiata dispensary in North Uyoma at Kshs.10,000,000
9. Construction of wards at Ndori health centre in East Asembo at Kshs.15,000,000
10. Equipping of surgical theatre at SCRH at Kshs.30,000,000
11. Completion of a ward at Ramula health centre at Kshs. 2,500,000
12. Fencing, gate and renovation of OPD at Kshs.3,000,000
13. Renovation of Ndere health centre (Including toilet) at 2,000,000
14. Completion of a ward and renovation of maternity wing at Malanga health centre at Kshs.3,000,000

15. Phased construction of maternity ward at Uhembo health centre in Usonga ward at Kshs.4,800,000
16. Power back up and theatre at Uyawi health centre in Central Sakwa at Kshs.3,500,000
17. Completion of Kalkada and Gunda Nina dispensary in West Alego at Kshs.6,400,000
18. Phased construction and equipping of maternity wing at Anyuongi in South Sakwa at Kshs.7,000,000
19. Phased construction of laboratory and OPD (Casualty) at Wagai health centre at Kshs.15,000,000
20. Construction and equipping of laboratory at Nyamboyo health centre in West Alego at Kshs.6,000,000
21. Construction of maternity wing at Uhui dispensary in Ugunja at Kshs.4,721,814
22. Construction of male wards and staff quarters at Ligega health centre in Ugunja at Kshs.10,000,000
23. Completion of Lwala dispensary in South Uyoma (Rarieda) at Kshs.5,000,000
24. Completion of Kunya maternity wing at Kshs.2,000,000
25. Provision of Managed Equipment Services (MES) at Kshs.33,200,000
26. Implementation of Ward Based projects at Kshs.114,000,000 (refer Annex 1)

3.2.7: Lands, Physical Planning, Housing and Urban Development

The department comprises: public land management, survey and mapping, physical planning, housing and urban development. It envisions efficiency in land and housing management for sustainable development through facilitation of administration and management of land, access to adequate and affordable housing.

Review of FY 2024/25

In the period under review the department prioritized enhancement of effective service delivery through timely remuneration; provide for operational tools and equipment; strategic land banking for investment; establishment of GIS lab; implementation of Spatial Plan (Blue Economy zoning plans, Regulations on Land Subdivisions and Development Control Policy); preparation of valuation roll; processing of title deeds for public land; preparation of affordable Housing Master Plan and 3D model estimated; designing Lake Kanyaboli/Eco-City and storm water drainage at Usenge.

Achievements

The department institutionalized urban town committees for Yala, Ukwala, Segga and Usenge; procure land for construction of Usenge bus park and sega trailer park and waste management;

Ugunja bus park and Anyiko market. Additionally, the department purchased land at Nyamsenda in North Ugenya Ward, Purchased Land for Lucy Onono Polytechnic, Partnered with the national government in construction of five Economic Stimulus Projects and one integrated modern markets. The department also facilitated inauguration of Bondo and Ugunja Municipalities; Launched County Spatial Plan; Through partnership with FAO launched Digital Land Governance Program, (Department received assorted GIS equipment's to aid digitization of public land records).

Sector Priorities in FY 2025/26

The sector will prioritize the following projects in FY 2025/26

1. Enhance effective service delivery through timely remuneration estimated at Kshs.22,155,334
2. Provide for operational tools and equipment at Kshs.101,577,743
3. Preparation, approval and implementation of valuation roll at Kshs.21,000,000
4. Implementation of County Spatial Plan at Kshs.8,000,000
5. Development and Implementation of Housing plan at Kshs.5,072,366
6. Development of land use plan for Usenge town (Enabler for construction of KPA and Fish market) at Kshs.12,000,000
7. Improvement of urban support infrastructure (Construction of a public recreational park at Ukwala town) at Kshs.8,624,646
8. Preparation of urban centres land use plan at Kshs.6,000,000
9. Designing and securing (title deed processing and fencing) of sega trailer park at Kshs.10,000,000
10. Renovation (including fencing) of staff quarters at Yala and Bondo sub-counties at Kshs.5,500,000
11. Preparation of market centres plans and layouts at Kshs.5,000,000
12. Addition funding for purchase of land for Ugunja bus park at Kshs.5,000,000

3.2.8: Public Works, Energy, Roads and Transport

The sub-sector envisions a premier county in infrastructure and energy development. The sectors' mission is to provide quality road network system and efficiently utilize energy resource for sustainable socio-economic growth and development. The sector is mandated to: Construct and Maintain County Roads and Bridges; offer technical supervision of all County Public Works & Energy projects; regulate County Public Transport including ferries, jetties, airstrips and

harbours; offer quality assurance in the built environment; ensure Standards Control and Maintenance of County Buildings and Energy projects.

Review of FY 2024/25

In the period under review, the department prioritized enhancement of effective service delivery through timely remuneration; provide for operational tools and equipment; maintenance of existing roads (grading and gravelling, bush clearing and maintenance of culverts); road Maintenance Levy Fund (RMLF)-Grant; Co -Funding Component Last Mile Electricity Connectivity @ Kes 5m per Subcounty; phased of upgrading to Bitumen standard-Usenge market ring; Phased of upgrading to Bitumen standard-Akala market ring road; Phased of upgrading to Bitumen standard-Ndori market ring road; Phased of upgrading to Bitumen standard-Sega market ring road and maintenance of 2 jetties (Asembo Bay and Usenge)

Achievements

The department improved road infrastructure development through opening, grading and gravelling of 100 Km of new roads; maintained 510Km of existing roads, supervised renovation and completion of Bondo office block and inspect all government buildings in the county, improved work environment by acquisition of furniture and office tools and equipment.

Departmental Priorities in FY 2025/26

The sub sector will implement the following priority projects;

1. Enhancing human resource capacity through recruitment, promotion, Emolument and training at an estimate cost of Kshs.41,706,446
2. Routine operations, maintenance and repair of buildings, equipment and machinery at an estimated cost of Kshs.103,062,742
3. Completion of upgrading to bitumen standard of C30- Siaya Township Sec Stadium Loop Road at Ksh.49,480,768
4. Completion of upgrading to bitumen standard of Usenge market ring Road (phased) at Ksh.51,234,818
5. Completion of upgrading to bitumen standard of Ndori market ring Road (phased) at Ksh.63,649,508
6. Completion of upgrading to bitumen standard of Segal market ring Road (phased) at Ksh.78,097,505
7. Completion of upgrading to bitumen standard of Akala market ring Road (phased) at Ksh.85,094,765
8. Upgrading to Bitumen standard of Kababa Siaya Central Primary school road (Pending bill) at Kshs.7,000,000
9. Phased upgrading to bitumen Standard of Nyamonye ring Road at Kshs.10,000,000

10. Phased construction of Kawiri Box Culvert along Maungo stream and Luthehe in East Gem and East ugenya at kshs.17,000,000
11. Co-funding for last mile electricity connectivity at Kshs.30,000,000
12. Equipping of materials laboratory at Kshs.15,000,000
13. Maintenance of existing roads at Kshs.162,641,517

3.2.9: Trade, Cooperatives, Enterprise and Industrialization

The Sector executes its mandate around 6 Programmes namely: Trade and Promotions; Fair Trade Practices and Consumer Protection Services; Cooperatives Development and Management; Alcohol Drink Control; Market Solid Waste Management and General Administration, Planning and Support Services.

Review of FY 2024/25

In the period under review, the department prioritized enhancement of effective service delivery through timely remuneration; provide for operational tools and equipment; disbursement of CDF to Cooperative society for improved cooperative sector operations; construction and maintenance of market infrastructure with potential of revenue generation; development of County Investment Profile (including Investment conference); acquisition of dumpsite; rehabilitation of 20 stalled cottage industries

Achievements

During the period under review, the department: Updated County Business Map; Installed high masts in markets across the county; Constructed 2 modern market shades and Constructed 7 bodaboda sheds

In FY 2025/26 the sector will focus on:

1. Enhance effective service delivery through timely remuneration estimated at Kshs.67,497,686
2. Provide for operational tools and equipment (Including waste management at 40M) estimated at Kshs.75,458,059
3. Cooperative Development Fund (CDF) estimated at Kshs.30,000,000
4. Installation of high mast floodlights at Kshs.42,000,000 (refer Annex 2)
5. Provision for pending bills for markets (Bar Olengo, Akala Livestock and Nyagondo mkts) at Kshs.19,000,000 (refer Annex 2)
6. Construction of market shades estimated at Kshs.30,000,000 (refer Annex 2)
7. Completion and maintenance of markets at Kshs.40,000,000 (refer Annex 2)
8. Construction of pit latrines at various market centres at Kshs.14,950,000 (refer Annex 2)

9. Market improvement (cabro-paved ring road and drainage) of Nyadorera market at Kshs.10,000,000
10. Acquisition of land for dumpsite estimated at Kshs.5,000,000
11. Construction of 4 Aggregation centres (Bondo Gem, Ugunja and Ugenya) at Kshs.30,000,000 (refer Annex 2)
12. Completion of Dechwa Millers building at Kshs.5,000,000
13. Phased rehabilitation of stalled cottage industries estimated at Kshs.30,000,000
14. Implementation of Ward Based projects at Kshs.49,500,000 (refer Annex 1)

3.2.10: Tourism, Culture, Sports and Arts

The sector executes its mandate around four directorates namely: Tourism, Culture and Arts; Information and Communication Technology; and General Administration, Planning and Support Services.

Review of FY 2024/25

During the period under review, the department planned to enhance effective service delivery through timely remuneration; provision for operational tools and equipment; completion of Siaya Stadium; development of Migwena Stadium (Design-Architectural and structural); improvement of sports ground (Nyilima, Bondo complex, Akala, Uhembo and Mahaya) and County Branding (Installation of Gantry at key entry Points)

Achievements

Marketing and branding of the county in various media platforms and during exhibitions Siaya county through the department in collaboration with National Museums of Kenya (NMK); hosted talent search dubbed the Governor's cup football tournament which was played at the ward, Sub-County and finals played at the County level during the climax of Migwena festival; in collaboration with National Museums of Kenya embarked on a program of digitization and documentation of indigenous knowledge (DODI) whose aim is to protect and conserve the community's indigenous knowledge from exploitation by foreigners; facilitated members of the community and county staff to participate in the 96th edition of the Kenya Music and Cultural festival (KMCF) that took place in Makueni County; construction and completion of the Tourism office annex and phased construction of Siaya County Stadium to 90% completion status.

During the FY 2025/26, the sector will focus on:

1. Enhance effective service delivery through timely remuneration estimated at Kshs.44,118,192

2. Provision for operational tools and equipment estimated at Kshs.86,113,151
3. Pending bill on construction of Siaya Stadium estimated at Kshs.50,000,000
4. Construction of Migwena Sports Talent Academy estimated at Kshs.21,000,000
5. Development of Got Ramogi Forest (including design of Got Ramogi forest conference facility, construction of Got Ramogi Heritage and Cultural centres-Kopondo ground) at Kshs. 19,000,000
6. Fencing and gate construction at Got Ramogi Forest at Kshs.5,000,000
7. Improvement of sports grounds (Akala, Pap Komenya, Mahaya, Uhembo and MinBo) at Kshs.11,000,000
8. Ward based projects at Kshs.16,000,000 (refer Annex 1)

3.2.11: Siaya Municipality

The Municipality was established under The Urban Areas and Cities Act, 2011 and performs functions assigned to counties under part two of the 4th Schedule of the Constitution of Kenya 2010. The functions are summarised in the Municipal Charter 2018 and are also informed by the following legislation: the County Government Act, The public Health Act, The Municipal Charter and The Building Order Code.

Review of FY 2024/25

During the period under review, the Municipality planned to provide for operational tools and equipment; extension of Non-motorized and maintenance of existing NMT; upgrading to bitumen standard some selected access roads; construction of parking lanes/slots in Siaya Town; construction of municipal offices (phased); maintenance of high mast lighting within municipality; development of storm water drainage within municipality; acquisition of Back hoe loader, waste management truck/skip loader and project vehicle; improve sewerage infrastructure through lateral connections of modern markets to the main sewer lines and Tree planting and beautification of Siaya town.

Sector Priorities in FY 2025/26

Key priority areas in the FY 2025/26 are;

1. Enhance effective service delivery through timely remuneration estimated at Kshs.26,003,747
2. Provide for operational tools and equipment; estimated at Kshs.72,188,422
3. Completion of Siaya Municipal Spatial and Land Use Plan at Kshs.6,950,631
4. Provision for pending bills at Kshs.6,824,986 (refer Annex 3)

5. Development of solid waste management site (including fencing, levelling and gate) at Kshs.5,000,000
6. Completion and equipping of Municipal Office complex (with Social -hall) - Phase 2 (multi-year project) at Kshs.30,000,000
7. Development of stormwater drainages at Boro Market at Kshs.6,000,000
8. Construction of new parking lots at the land opposite Huduma Centre in Siaya Town at Kshs.12,500,000
9. Maintenance of Non-Motorized Transport facilities in Siaya Town at Kshs.3,500,000
10. Improvement to Bitumen standard street between KMTC and Department of Education in Siaya Municipality at Kshs.20,000,000
11. Installation of streetlights from Scout centre to township secondary and primary schools at Kshs.4,000,000
12. Development of storm water drainages at Ndere Market at Kshs.6,000,000
13. Preparation of 5 years strategic plan (2025/26-2029/30) at Kshs.3,000,000

3.2.12: Bondo Municipality

The Municipality was established under The Urban Areas and Cities Act, 2011 and performs functions assigned to counties under part two of the 4th Schedule of the Constitution of Kenya 2010. The functions are summarised in the Municipal Charter 2018 and are also informed by the following legislation: the County Government Act, The public Health Act, The Municipal Charter and The Building Order Code.

Review of FY 2024/25

In the period under review, the municipality planned to provide for operational tools and equipment; extension of Non-motorized and maintenance of existing NMT; construction and marking of parking lanes/slots in Bondo Town and construction of Bondo Municipality HQ (Phased)

Key priority areas in the FY 2025/26

1. Enhance effective service delivery through timely remuneration estimated at Kshs.17,361,855
2. Provide for operational tools and equipment; estimated at Kshs.51,985,000
3. Closed storm water drainage in Bondo CBD (Migingo round about-Guba junction) at Kshs.20,000,000
4. Completion of land use development plan at Kshs.14,000,000
5. Phased construction of municipal office block at Kshs.25,000,000

6. Installation of 2 highmasts at Awelo and DKoyucho market at Kshs.8,000,000
7. Purchase of land for dumpsite at Kshs.6,000,000
8. Solar powered street lights along major roads (Bar kowino junction-Nyangoma junction) at Kshs.6,000,000
9. Opening of access road within Bondo(Bus park ring road and Migingo -West End) at Kshs.4,000,000
10. Construction of a modern ablution block at Bondo Bus Park at Kshs.4,500,000
11. Beautification of Opoda junction to Koyucho road corridor at Kshs.3,009,123
12. Preparation of 5 years strategic plan (2025/26-2029/30) at Kshs.3,000,000

3.2.13: Ugunja Municipality

The Municipality was established under The Urban Areas and Cities Act, 2011 and performs functions assigned to counties under part two of the 4th Schedule of the Constitution of Kenya 2010. The functions are summarised in the Municipal Charter 2018 and are also informed by the following legislation: the County Government Act, The public Health Act, The Municipal Charter and The Building Order Code.

Review of FY 2024/25

In the period under review, the municipality planned to provide for operational tools and equipment; construction and marking of parking lanes/slots in Ugunja CBD; installation of floodlights at Got Osimbo; Installation of streetlights between shell petrol station and Savannah junction road

Sector Priorities in FY 2025/26

Key priority areas in the FY 2025/26 are:

1. Enhance effective service delivery through timely remuneration estimated at Kshs.14,796,101
2. Provide for operational tools and equipment; estimated at Kshs.39,695,500
3. Purchase of land for municipal office headquarters at Kshs.20,000,000
4. Phased improvement to bitumen standard of Busia stage-Ugunja primary-Nyadanda primary-police station –urban road at Kshs.22,980,000
5. Preparation of Land Use development plan at Kshs.10,000,000
6. Construction of NMT facility at Kshs.8,000,000
7. Opening, grading and gravelling of Municipal office road at Kshs.3,000,000
8. Opening, grading, culverting and graveling of Dibon-Obama-Rondo road at Kshs.4,000,000

9. Opening, grading, culverting and graveling of Ugunja Inn-police station road at Kshs.2,700,000
10. Fencing of Sirandum dumpsite at Kshs.2,154,749
11. Construction of Ablution block at Rangala at Kshs.3,500,000
12. Extension of parking bays in front of Sairam supermarket at Kshs.4,100,000
13. Preparation of 5 years strategic plan (2025/26-2029/30) at Kshs.3,000,000

3.2.14: County Public Service Board

The mandate of the County Public Service Board is set out in section 59 of the County Government Act No.17 of 2012. It is committed to provide quality and cost-effective service delivery in partnership with stakeholders in Siaya County.

Review of CFSP 2024/25

In the period under review, the sub sector priorities were to: improve legal compliance and service delivery through remuneration to existing staffs, recruitment and promotion and provision of office operational tools and equipment. These priorities were funded in the 2024/25 MTEF budget and are on course for implementation.

Sector Priorities in FY 2025/26

The sub sector will prioritize the following in FY 2025/26:

1. Enhance Human resource capacity through recruitment, promotion, Emolument and training at Kshs.47,529,727
2. Routine operations, maintenance and repair of buildings, equipment and machinery at Kshs.16,800,000.
3. Purchase of Integrated Human Resource Management System at Kshs.14,200,000

3.2.15: Office of the County Attorney

The office of County Attorney has a mandate of offering legal services and advice to the County Government, the office also prepares, and reviews proposed legislations and policies to ensure compliance with Constitutional and legal provisions. The Office further represents the County in all legal matters filed against the County Government.

Review of CFSP- 2024/25

The period under review, the office improved legal compliance through, recommendation of four Bills for assent by the Governor, settling two legal matters out of court, issuing twenty-three legal opinions and advisories to various departments, reviewed and recommended six contracts and agreements to various departments for execution.

The office experienced the following challenges: limited technical officers and operational tools, equipment, machinery and office space; weak project cycle management leading to increase in legal disputes; failure by departments to utilize ADR and lack of financial autonomy. To address the challenges, the office will promote use of Alternative Dispute Redress Mechanisms (ADRM) in settling disputes, lobby for financial autonomy, recruit additional staff and procure office machinery, strengthen project cycle management.

Sector Priorities in FY 2025/26

The sub sector will prioritize the following in FY 2025/26

1. Enhance Human resource capacity through recruitment, promotion, Emolument and training at Kshs.20,080,000
2. Routine operations, maintenance and repair of buildings, equipment and machinery at Kshs.25,168,950
3. Establishment of a legal library and repository (phased) at Ksh. 10,000,000
4. Legal fees at Ksh. 10,000,000

SECTION FOUR

BUDGET FOR FY 2025/26 AND MEDIUM TERM

4.1 Overview

In the previous fiscal years, priority was given to the implementation of projects at the micro level to unlock the economic potential in the wards. Going forward, and in order to create a bigger impact, the county will put greater emphasis on completing the on-going transformative projects, operationalize the completed projects, scale down on new projects, enhance human resource operations and routine maintenance of machines, equipment and buildings.

4.2 Fiscal Policy Framework for FY 2025/26 and Medium Term Budget

This Fiscal Strategy Paper provides for capital investment, human capital development and operations and maintenance. Towards this, the County will mobilise resources within the framework of Public Finance Management Act 2012 to finance her development priorities for the financial year.

1.2.1 Revenue Projection

In FY 2025/26 total projected revenue will be Kshs.10,167,565,603 and will be financed by revenue from equitable share, OSR, conditional grants from development partners and Appropriation In Aid (AIA). The projected equitable share is at Kshs. 7,960,450,183 in FY 2025/26 and is projected to increase to Kshs. 8,382,354,043 and Kshs. 8,826,618,807 in FY2026/27 and FY2027/28 respectively reflecting 5.3 percent growth as per BPS-2025. OSR has been projected at Kshs. 550,000,000 in FY 2025/26 and further projected to increase to Kshs.579,150,000 and Kshs.609,844,950 in the FY2026/27 and FY2027/28 respectively

Conditional allocation is projected at Kshs.1,057,115,420 in 2025/26 and is projected to increase to Kshs.1,113,142,537 and Kshs.1,172,139,092 within the medium term . In addition, AIA is projected at Kshs. 600,000,000 in FY2025/26 and is expected to grow to Kshs.631,800,000 and Kshs.665,285,400 for financial years 2026/27 and 2027/28 respectively. Table 1 captures the revenue projections for FY 2025/26 and in the medium term:

Table 1: Projected revenue for FY 2025/26 and medium term

S/No	Revenue Stream	Baseline Estimates 2024/25 (Kshs.)	2025/26 Estimates	Projections (Kshs.)	
				2026/27	2027/28
1	Equitable share	7,545,450,410	7,960,450,183	8,382,354,043	8,826,618,806
2	Conditional Grant	698,115,420	1,057,115,420	1,113,142,537	1,172,139,092
3	Own Source Revenue (OSR)	849,363,883	550,000,000	579,150,000	609,844,950
4	Appropriation In Aid (AIA)	194,697,423	600,000,000	631,800,000	665,285,400
Total		9,287,627,136	10,167,565,603	10,706,446,580	11,273,888,248

4.2.2 Expenditure Projection

The overall expenditure is projected at **Kshs.10,167,565,603** which will comprise recurrent expenditure at Kshs.6,240,804,718 (61.38 percent) and development at Kshs.3,926,760,885 (38.62 percent).

FY 2025/26 and Medium Term Budget Priorities

The Medium-Term Framework will focus on the implementation of the Nyalore Manifesto as prioritized in the County Integrated Development Plan (CIDP)-2023-27). During the medium term, the County intends to increase development expenditure and gradually reduce non-critical recurrent expenditures. These will be realized by ensuring:

- Priority is given to flagship projects geared towards realization of the Nyalore Manifesto
- Focus is on completion of on-going projects and operationalization of completed projects
- Departments provide for pending bills to reduce County's liabilities
- Enhanced capacity of staff in budget execution and reporting through training
- Timely enactment and implementation of Finance Bill to allow realization of our OSR target.

4.3 Budgetary Allocation for FY 2025/26 and Medium Term

Total budget for FY 2025/26 is projected at **Kshs.10,167,565,603**. Allocation to the 16 departments is as summarized below in table 2

Table 2: Summary of Departmental Allocation

Department	2024/25 Estimates (Baseline)	Estimates 2025/26	% of Budget	Projection	
				2026/27	2027/28
County Assembly	1,346,110,490	995,971,856	9.80	1,048,758,364	1,104,342,558
Governance, Administration and ICT	799,424,604	1,122,760,889	11.04	1,182,267,216	1,244,927,379
Finance and Economic Planning	891,756,557	874,798,237	8.60	921,162,544	969,984,158
Agriculture, Food Security, Livestock and Blue Economy	707,776,196	782,443,985	7.70	823,913,516	867,580,933
Water, Irrigation, Environment, Climate Change & Natural Resources	497,534,141	565,221,589	5.56	595,178,333	626,722,785
Education, Youth Affairs, Gender and Social Services	689,646,457	729,842,941	7.18	768,524,617	809,256,422
Health and Sanitation	2,612,847,043	2,834,462,069	27.88	2,984,688,559	3,142,877,052
Lands, Physical Planning, Housing and Urban Development	235,201,528	209,930,089	2.06	221,056,384	232,772,372
Public Works, Energy, Roads and Transport	769,770,779	713,968,069	7.02	751,808,377	791,654,221
Trade, Cooperatives, Enterprise and Industrialization	316,589,328	448,405,745	4.41	472,171,249	497,196,326
Tourism, Culture, Sports and Arts	243,846,347	252,231,343	2.48	265,599,604	279,676,383
Siaya Municipality	95,575,449	198,967,786	1.96	209,513,078	220,617,271
Bondo Municipality	43,448,690	159,855,978	1.57	168,328,345	177,249,747
Ugunja Municipality	38,099,527	134,926,350	1.33	142,077,447	149,607,551
County Public Service Board		78,529,727	0.77	82,691,803	87,074,468
County Attorney		65,248,950	0.64	68,707,144	72,348,623
Total	9,287,627,136	10,167,565,603	100.00	10,706,446,580	11,273,888,248

4.4 Criteria for Resource Allocation

The apportioning of resources to various programmes and projects in various sectors for both recurrent and development expenditures will be based on certain criteria outlined below. In the recurrent expenditure category, which is projected at 61.38 percent of the total budget, the following criteria will be used:

1. Provision for non-discretionary expenditures such as salaries and associated statutory deductions
2. Provision for pending bills
3. Provision for critical recurrent items/commodities eg health commodities and utilities
4. Provision for operational tools and equipment

In the Development expenditure category, which is projected at 38.62 percent, the following criteria will be used:

1. Prioritize completion of ongoing projects and operationalization of completed projects through equipping and staffing.
2. Focus on flagship projects geared towards realization of the aspirations in the Nyalore manifesto.
3. Provision for pending bills.

4.5 Sectoral Ceilings

The total resource envelop for FY 2025/26 is projected to be **Kshs.10,167,565,603** out which **Kshs. 6,240,804,718** (61.38 percent) has been allocated for recurrent expenditure which comprises personnel emolument at **Kshs. 3,613,406,441** (35.54 percent) and other office operations & maintenance at **Kshs. 2,627,398,277** (25.84 percent) and **Kshs. 3,926,760,885** (38.62 percent) has been allocated for development expenditure. Ward allocation is included in the proposed development expenditure and is capped at Kshs.720,000,000 translating into Kshs.24,000,000 per ward as per annex 1 below. Table 4 below captures proposed departmental ceilings for PE, O&M and Development.

Table 3: Projected Departmental Ceilings for FY 2025/26 and Medium Term

Department	PE	O&M	Recurrent	Development	Estimates 2025/26	Projection	
						2026/27	2027/28
County Assembly	404,390,924	372,301,726	776,692,650	219,279,206	995,971,856	1,048,758,364	1,104,342,558
Governance, Administration and ICT	372,859,761	225,401,128	598,260,889	524,500,000	1,122,760,889	1,182,267,216	1,244,927,379
Finance and Economic Planning	392,824,154	451,400,698	844,224,852	30,573,385	874,798,237	921,162,544	969,984,158
Agriculture, Food Security, Livestock and Blue Economy	233,616,764	109,902,383	343,519,147	438,924,838	782,443,985	823,913,516	867,580,933
Water, Irrigation, Environment, Climate Change & Natural Resources	30,348,509	58,743,576	89,092,085	476,129,504	565,221,589	595,178,333	626,722,785
Education, Youth Affairs, Gender and Social Services	208,609,984	171,066,201	379,676,185	350,166,756	729,842,941	768,524,617	809,256,422
Health and Sanitation	1,665,183,778	636,656,477	2,301,840,255	532,621,814	2,834,462,069	2,984,688,559	3,142,877,052
Lands, Physical Planning, Housing and Urban Development	22,155,334	101,577,743	123,733,077	86,197,012	209,930,089	221,056,384	232,772,372
Public Works, Energy, Roads and Transport	41,706,446	103,062,742	144,769,188	569,198,881	713,968,069	751,808,377	791,654,221
Trade, Cooperatives, Enterprise and Industrialization	67,497,686	75,458,059	142,955,745	305,450,000	448,405,745	472,171,249	497,196,326
Tourism, Culture, Sports and Arts	44,118,192	86,113,151	130,231,343	122,000,000	252,231,343	265,599,604	279,676,383
Siaya Municipality	26,003,747	72,188,422	98,192,169	100,775,617	198,967,786	209,513,078	220,617,271
Bondo Municipality	17,361,855	51,985,000	69,346,855	90,509,123	159,855,978	168,328,345	177,249,747
Ugunja Municipality	14,796,101	39,695,500	54,491,601	80,434,749	134,926,350	142,077,447	149,607,551
County Public Service Board	49,845,206	28,684,521	78,529,727		78,529,727	82,691,803	87,074,468
County Attorney	22,088,000	43,160,950	65,248,950		65,248,950	68,707,144	72,348,623
Total	3,613,406,441	2,627,398,277	6,240,804,718	3,926,760,885	10,167,565,603	10,706,446,580	11,273,888,248
% of Budget	35.54	25.84	61.38	38.62			

